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C O N F I D E N T I A L STATE 164038

PASS TO DEPT ASST SECY GEORGE A DALLEY

FOL PARIS 19392 SENT ACTION SECSTATE JUNE 16, 1978 REPEATED TO
YOU QUOTE

C O N F I D E N T I A L PARIS 19392

NESCO

E.O. 11652: GDS
TAGS: UNESCO, PORG
SUBJECT: MEETING WITH DIRECTOR GENERAL M'BOW IN PARIS

SUMMARY: DEPUTY ASSISTANT SECRETARY GEORGE DALLEY;
DR. ANNE HOLLOWAY, DIRECTOR OF AMBASSADOR
ANDREW YOUNG'S STATE DEPARTMENT OFFICE; AND
US PERMANENT REPRESENTATIVE TO UNESCO
AMBASSADOR ESTEBAN TORRES MET FOR ABOUT
AN HOUR AND TWENTY MINUTES WITH UNESCO
DIRECTOR GENERAL M'BOW ON SATURDAY JUNE 10.
THE DISCUSSION COVERED MANY ISSUES RELATING
TO THE JUST COMPLETED 104 EXECUTIVE BOARD
MEETING, THE FORTHCOMING 20TH GENERAL
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CONFERENCE, PERSONNEL PROBLEMS, APPOINT-
MENTS OF US CITIZENS, M'BOW'S FORTHCOMING
VISIT TO THE US, AND SUGGESTIONS
FOR MR. DALLEY AND DR. HOLLOWAY ON THEIR
CONSULTATIONS IN AFRICA. END OF SUMMARY.

1. DG M'BOW WARMLY GREETED DALLEY AND HOLLOWAY AND
ACKNOWLEDGED HAVING NOTICED THEIR APPEARANCE AT THE
CLOSE OF THE 104TH EXECUTIVE BOARD MEETING AND PRO-
CEEDED TO RELATE HIS GENERAL FEELINGS ABOUT THE OUT-

COME OF THE EX.BRD. MEETING. HIS ASSUMPTIONS WERE THAT THE ISSUES WERE EXCEPTIONALLY DIFFICULT ONES, BUT THAT IN THE END CONSENSUS HAD PREVAILED AND THAT THERE WAS GENERAL UNANIMITY AMONG THE PARTICIPANTS AND THAT MUCH WORK HAD BEEN ACCOMPLISHED IN PAVING THE WAY FOR A SUCCESSFUL 20TH GENERAL CONFERENCE. HE SINGLED OUT MAJOR ACCOMPLISHMENTS SUCH AS BOARD APPROVAL OF THE 20 C/5 PROGRAM, REORGANIZATION, MEDIA ISSUES, BUT REMARKED THAT THERE WERE SOME AREAS THAT HAD AN UPSETTING EFFECT, SUCH AS THE ISSUE ON THE UNESCO MISSION TO THE OCCUPIED TERRITORIES. SECRETARY DALLEY COMMENTED TO THE DG THAT THE USG HAD CAREFULLY MONITORED THIS ITEM ON THE AGENDA AND HAD BEEN CONCERNED ON THE OUTCOME OF THE ISSUE. USG WAS ESPECIALLY CONCERNED THAT FRAGMENTED REPORTS FROM THE MISSION COULD CREATE BASIS FOR EX.BRD. CONDEMNATION OF ISRAEL. DG WENT ABOUT TO EXPLAIN THAT BASED ON HIS CONSULTATIONS WITH ADVISORS HE FELT BEST TO LEAVE OUT PORTIONS OF THE TEAM REPORT SINCE THEY WOULD HAVE, IN HIS JUDGMENT, A DAMAGING EFFECT ON THE FINAL REPORT. HE REITERATED HIS PROBLEMS IN ATTEMPTING TO NEGOTIATE WITH THE GOI ON THE CONDITIONS FOR ALLOWING THE TEAM TO ENTER THE OCCUPIED TERRITORIES. THE REPORT, CONFIDENTIAL

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IN HIS ESTIMATION, WAS LESS THAN PERFECT AND, IN FACT, DID NOT ACCOMPLISH THE OBJECTIVES HE INSTRUCTED THE TEAM TO REACH. THE REPORT FROM THE CHIEF OF MISSION (PAUL-MARC HENRY, FRANCE) WAS A COMPOSITE REPORT WHICH TOOK ON POLITICAL ISSUES HE FELT WOULD RAISE QUESTIONS. MOREOVER, TWO (2) MEMBERS OF THE MISSION HAD DECIDED THEY WANTED THEIR NAMES WITHDRAWN FROM THE JOINT REPORT (HENIN, FRANCE AND SENARCLENS, SWITZERLAND). AS SUCH, HE WAS OBLIGATED TO WITHDRAW THE HENRY JOINT REPORT AND SUBMIT THE INDIVIDUAL TEAM REPORTS WHICH HE HAD BEEN GIVEN. THIS WAS THE REASON HE GAVE FOR NOT INCLUDING THE HENRY REPORT AT THE SESSION OF THE EX. BRD. AT WHICH HE TOOK ISSUE WITH AMBASSADOR TORRES' QUESTIONING THE OMISSION. DG SAID HE WOULD TAKE THE "APRIL 17TH" REPORT TO WASHINGTON WITH HIM TO CLARIFY HIS POSITION. HE WAS VISIBLY DISTURBED AND OBVIOUSLY NOT HAPPY ON THE OUTCOME OF THE MISSION AND FELT THAT IN THE FUTURE HE WOULD NOT SEND IN INDEPENDENT OBSERVERS, BUT RATHER, UNESCO TECHNICIANS TO BOTH MAKE OBSERVATIONS AND NEGOTIATE FOR IMPLEMENTATION OF HIS RECOMMENDATIONS. HE APPEALED FOR THE USG TO ASSIST IN MODERATING THE ISRAELI POSITION VIS A VIS UNESCO OCCUPIED TERRITORIES ISSUES. HE COMPLAINED THAT SPECIAL AMBASSADOR NAJAR WAS TOO HARSH IN HIS STATEMENTS WHICH ON TWO OCCASIONS PROVOKED THE ARABS TO DISREGARD THE DG'S APPEAL TO THE ARABS TO MODERATE THEIR POSITIONS ON THE OCCUPIED TERRITORIES.

2. SECRETARY DALLEY ASKED DG WHAT WERE HIS GENERAL PROGNOSIS RELATIVE TO THE DRAFT DECLARATION ON RACE AND RACIAL PREJUDICE. DG FELT THAT THE ISSUE WOULD HAVE CONSENSUS AT THE 20TH GENERAL CONFERENCE WITHOUT HAVING TO GO THROUGH AGONIZING AND DISRUPTIVE POLEMICS. HE ALLUDED TO THE GREAT AND INTENSE INTEREST THAT THE AFRICANS HAVE TO SEE THIS DECLARATION ADOPTED WITHOUT ARAB BLOC OBSTRUCTION AND THAT, AS SUCH, EVERY EFFORT
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WOULD BE MADE TO AVOID LINKAGES TO UNGA 3379 OR REFERENCES TO ZIONISM RACISM QUESTION. HE HIMSELF HAS TALKED TO KEY ARAB LEADERS IN AN ATTEMPT TO MODIFY THEIR POSITION ON THE DRAFT DECLARATION. HE CITED HAVING SPOKEN TO SUCH LEADERS AS SADAT (EGYPT), HUSSAIN (JORDAN), ASAD (SYRIA), BOUMEDIENNE (ALGERIA), SAUDIS, ETC. HOWEVER, HE MAINTAINED THAT THE ARAB PERMANENT REPRESENTATIVES AT UNESCO SOMETIMES ARE HARDER IN THEIR ANTI-ISRAELI STANCES SINCE THEY EXERCISE SOME LOCAL VOTING AUTHORITY. HE FELT THAT AFRICAN PRESSURE WOULD CARRY THE DAY AT THE GENERAL CONFERENCE. HE EXPRESSED THE IMPORTANCE OF USG PARTICIPATION AT THE MARCH INTER-GOVERNMENTAL CONFERENCE THAT HELPED PREPARE THE DRAFT. NOTING THAT WITHOUT USG PARTICIPATION IT WOULD HAVE BEEN IMPOSSIBLE TO ARRIVE AT A SOLUTION ON THIS MATTER, HE LAUDED THE US DELEGATION TO THE CONFERENCE, ESPECIALLY THEIR COMPETENCE AND SENSITIVITY TO THE ISSUES AND THE FACT THAT THEY MOVED ABOUT TALKING TO ALL GROUPS, NEGOTIATING, MAKING PLENARY STATEMENTS AND, IN GENERAL, SHOWING THAT THEY WERE COMMITTED TO GETTING A CONSENSUS.

3. SECRETARY DALLEY RAISED THE POINT OF US PRESENCE AT THE SECRETARIAT, BUT NOT BEFORE HE CONVEYED TO THE DG HIS PERSONAL DISAPPOINTMENT AND DISMAY AT LEARNING THAT THE DG HAD APPOINTED A DEPUTY DIRECTOR GENERAL BETWEEN THE TIME THAT HE HAD LAST SEEN HIM IN NEW YORK AND DISCUSSED THE ISSUE AND THAT AT NO TIME DID THE DG INDICATE THAT HEW WAS IN THE PROCESS OF APPOINTING SOMEONE OR, FOR THAT MATTER, EVEN HAD SOMEONE IN MIND. THE DG BEGGED PARDON BUT SAID THAT, IN FACT, HE HAD NOT MADE AN APPOINTMENT AT THAT TIME, SINCE HIS CANDIDATE FOR THE POST, FEDERICO MAYOR (SPAIN), HAD NOT
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BEEN CLEARED BY THE SPANISH AUTHORITIES. MOREOVER, SINCE THERE WERE OTHER PERSONS PRESENT AT THE NEW YORK MEETING, THE DG DID NOT WANT TO DIVULGE ANY NAMES AND THEREFORE DID NOT CONVEY TO DALLEY THAT HE

HAD SOMEONE IN MIND. DG EXPLAINED THAT HE HAD HELD THIS ITEM VERY CLOSE TO HIS CHEST AND THAT NOT EVEN ADG FOR EXTERNAL RELATIONS NAJMAN, WHO WAS PRESENT AT THE SUBJECT MEETING, KNEW OF THE IMPENDING APPOINTMENT. DG RATIONALIZED THE NAMING OF MAYOR AS AN OUTGROWTH OF PRESSURES BY MEMBER STATES TO NAME A DDG. HE CONFIDED THAT HE HAD BEEN NEGOTIATING WITH EXECUTIVE BOARD MEMBER GUNNAR GARBO (NORWAY) TO TAKE THE POSITION. HOWEVER, GARBO HAD DECIDED NOT TO SINCE HIS WIFE WAS RELUCTANT TO MOVE TO PARIS. (GARBO HAS TOLD DELOFF THAT HE MAY MAKE A BID FOR POSITION OF PRIME MINISTER WITHIN HIS OWN NATIONAL POLITICAL ARENA). DALLEY PRESSED THE DG, IN LIGHT OF THESE DISCLOSURES, WHETHER HE HAD IN MIND ANOTHER DDG POST TO WHICH THE DG SAID "NO".

4. DALLEY PROCEEDED TO DEVELOP ADDITIONAL INTENSE DISCUSSION AROUND THE QUESTION OF THE NEED FOR A US PRESENCE AT A HIGH LEVEL IN THE SECRETARIAT. THE DG ACKNOWLEDGED AND PROCEEDED TO PROVIDE DALLEY WITH TWO (2) JOB DESCRIPTIONS FOR THE (A) POSTS OF ADG GENERAL ADMINISTRATION AND (B) ADG FOR PROGRAM SUPPORT. HE DISCLOSED THAT EITHER ONE COULD BE A US CITIZEN AND THAT HE WOULD INVITE NOMINEES AS SOON AS POSSIBLE. IN THE CASE OF ADG FOR GENERAL ADMINISTRATION, HE CONFIDED THAT RIGAUD WAS LEAVING POSSIBLY BEFORE THE END OF THE YEAR AND THAT HE WOULD LIKE AN OVERLAP BEFORE RIGAUD'S DEPARTURE. IN ANY EVENT HE SUGGESTED THREE (3) NAMES FOR EACH OF THE POSITIONS. MOREOVER, HE STATED THAT HE HAD JUST TEN (10) DAYS AGO HE NOTIFIED MME. HILDEBRAND, ADG FOR SOCIAL SCIENCES, THAT HE WOULD NOT RENEW HER CONTRACT AND AS SUCH HE WAS CONFIDENTIAL

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INVITING THE USG TO SUBMIT CANDIDATES FOR THE POSITION. AMBASSADOR TORRES RAISED THE FOLLOWING POINT IN ORDER TO BE SURE THERE WAS NO MISUNDERSTANDING: "ARE YOU OFFERING THE USG TO SUBMIT THREE (3) CANDIDATES IN EACH CASE FOR THREE (3) ADG POSTS?"

DG: "YES, SINCE I AM COMMITTED TO APPOINT A US PERSON TO AN ADG POSITION. TO ANY OF THE THREE THAT I HAVE MENTIONED."

AMB. TORRES: "IF WE DECIDE TO SUBMIT ONLY CANDIDATES TO ONE ADG POSITION AND OPT TO DISREGARD THE OTHER TWO POSITIONS REGARDLESS OF SECTION, WILL YOU TAKE OUR CANDIDATES FOR APPOINTMENT?"

DG: "THAT'S RIGHT, BUT I WANT THREE (3) NAMES FOR WHATEVER POST YOU DECIDE."

5. RETURNING TO THE ISSUE OF HIGH LEVEL US PRESENCE, SECRETARY DALLEY RAISED A PREVIOUS POINT DISCUSSED IN NEW YORK TO WHICH THE DG HAD PROMISED HE WOULD LOOK

INTO AND THAT WAS THE DISPOSITION OF CARL SALANS FOR THE POSITION OF DIRECTOR OF INTERNATIONAL STANDARDS AND LEGAL AFFAIRS. DG RESPONDED THAT HE HAD THOUGHT THROUGH THIS PARTICULAR POSITION AND THAT HIS DECISION NOW WAS THAT HE WOULD NOT APPOINT ANYONE FROM A MAJOR NATION IN THAT HE WANTED TO KEEP THE POSITION WITH A NEUTRAL AT THE HEAD. HE EXPRESSED THAT HE WOULD LIKE TO HAVE THE CURRENT DIRECTOR OF HUMAN RIGHTS AND PEACE DIVISION (SOCIAL SCIENCE SECTOR), KARL VASAK, AS THE HEAD OF THE LEGAL AFFAIRS, BUT THAT VASAK IS INSISTING AS A CONDITION FOR HIS TAKING THE POST THAT THE HUMAN RIGHTS COMPLAINTS UNIT STAY IN LEGAL SO THAT HE CAN ADMINISTER IT. DG WANTS TO MOVE THE COMPLAINTS UNIT TO THE SOCIAL SCIENCE SECTOR. (IT APPEARS THAT THEY ARE AT LOGGERHEADS AND PERHAPS CONFIDENTIAL

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VASAK MAY HAVE ERRED IN MAKING THE MOVE ATTACHING CONDITIONS TO IT.) DG CONTENDS THAT THERE IS A PROBLEM HERE, BUT THAT HE WILL WORK IT OUT WITH VASAK. 6. DG PRODUCED HIS TABLE ON GEOGRAPHICAL DISTRIBUTION AND CITED THE VARIOUS MEMBER STATES WHO ARE PRESSURING HIM FOR REPRESENTATION, I.E., US, USSR, JAPAN, ETC. HE ILLUSTRATED THE OVER-REPRESENTED ONES AND DESCRIBED HIS PLAN TOWARDS REACHING A MORE EQUITABLE DISTRIBUTION, BUT ARGUED THAT THIS PROCESS WOULD TAKE TIME; THAT HE INCLUDED IN THE EQUITABLE DISTRIBUTION THE US AND THAT HE WOULD ATTEMPT BY THE END OF THE YEAR TO HAVE BROUGHT UP THE LEVEL UP TO THE MINIMUM STANDARD. HE POINTED OUT THE DIFFICULTIES IN ARRIVING AT BALANCES BECAUSE OF THE COMPETING PRESSURES AND THE IMBALANCES THAT HE INHERITED FROM A PREVIOUS ADMINISTRATION. MANY OF THE PEOPLE IN THE SECRETARIAT WERE NOT CARRYING THEIR SHARE OF THE WORK-LOAD AND MANY STILL HAD NOT ADJUSTED TO NEW DEMANDS OF PERFORMANCE. HE, AS AN ADMINISTRATOR, WAS COMMITTED TO RECTIFYING THE SITUATION. THE DG PROVOKED AT SOME AMERICANS WHOM HE DID NOT NAME, IN SAYING THAT THEY WERE MALCONTENTS AND CONTINUED TO ENGAGE IN IDLE GOSSIP AND, IN GENERAL, RIDICULE HIS ADMINISTRATION.

7. SECRETARY DALLEY INDICATED THAT IN THE NEAR FUTURE A LETTER FROM THE ASSISTANT SECRETARY WOULD BE FORTHCOMING AS AN OFFICIAL INVITATION TO THE UNITED STATES. THE DG SAID HE GREATLY WELCOMED THE VISIT IN AN EFFORT TO CLEAR THE AIR ON THE AFOREMENTIONED ISSUES. MOREOVER, HE WAS READY TO MEET WITH MEDIA REPRESENTATIVES IN ORDER TO PROVIDE CLARITY TO MANY OF THE MISCONCEPTIONS THERE ARE ABOUT UNESCO'S ROLE IN THE MASS MEDIA.

8. REFLECTING ON HIS MOST RECENT VISIT TO NEW YORK, HE APPEARED IMMENSELY PLEASED AT THE RECEPTION AND

DINNER HOSTED BY UN AMBASSADOR ANDREW YOUNG AND WAS VERY
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HAPPY THAT HE WAS ABLE TO MEET AND TALK WITH SENATOR
JAVITS AND OTHERS.

9. DG THOUGHT THAT SECRETARY DALLEY AND DR. HOLLOWAY'S
MISSION TO AFRICA WAS AN IMPORTANT ASPECT OF US FOREIGN
POLICY AND WELCOMED THEIR INITIATIVE AND ALSO PROVIDED
SOME AFRICAN-LEADERS CONTACTS FOR THEIR CONTEMPLATED
VISIT.

10. MEETING ENDED IN GOOD AND WARM ACCORD AND HE
PROMISED TO HOST SECRETARY DALLEY TO A PRIVATE DINNER
ON THE OCCASION OF A FUTURE TRIP TO UNESCO.
TORRES UNQUOTE VANCE

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